

# New Zealand Government

# briefing notes - road safety issues

# Northland Region

New Zealand Transport Agency has prepared this eleventh road safety issues report. It is based on reported crash data and trends for the 2005–2009 period.

The intent of this report is to highlight the key road safety issues and be a resource to identify possible ways to reduce the number of road deaths and injuries in the Northland Region.

All the material unless otherwise stated in this report applies to both local roads and State Highways.

In March the Government released Safer Journeys the road safety strategy for the next ten years. The two following pages contain a brief introduction to the strategy and a link to find more information.

The issues chosen for this report are based on crashes with the highest numbers of fatal and serious injuries, those that may be over-represented and also to reflect issues identified in the three local bodies in the region. Many of the issues have overlapping characteristics — for instance speed related crashes might also include alcohol.

Local authorities are encouraged to use their free access to the Ministry of Transport's Crash Analysis System (CAS) to delve deeper into all of the issues highlighted in the overview table and not just the four reported on in the body of this briefing note.

All crash data and maps in this report are from CAS.

### Major road safety issues \*

Northland Region
Alcohol
Speed
Crashes at bends

#### Road factors and roadside hazards

National priorities from Road Safety 2020—
Safer Journeys

Safer Journeys
Speed
Alcohol / Drugs
Young Drivers
Roads and Roadsides

### Motorcyclists

### 2009 road trauma

Casualties	Northland Region
Deaths	35
Serious casualties	103
Minor casualties	538

Crashes	Northland Region
Fatal crashes	31
Serious injury crashes	84
Minor injury crashes	356
Non-injury crashes	1043

<sup>\*</sup> not in any specific order of importance

### Safer Journeys

For the past decade road safety in New Zealand has been directed by the Road Safety 2010 strategy.

This strategy was introduced in 2003 and aimed to reduce deaths and casualties from road crashes.

In March 2010 the Government released a new strategy, "Safer Journeys", to build on the gains made under the Road Safety to 2010.

Under the new strategy, road safety will be looked at from a system wide approach rather than focusing so strongly on the road user.

The emphasis will be on improving all the parts of the road transport system that impact on safety; the road, the vehicle, travel speeds and the road user.

A number of areas were chosen as the areas of focus under the 2020 strategy.

These areas were assigned a priority, based on research that shows five major areas of concern, six areas of lesser concern, and two areas where continued focus is needed, or concern is emerging.

These divisions are shown in "table 3" opposite.

This table is a direct extract from page 12 of the Safer Journeys document which can be found here:

http://www.transport.govt.nz/saferjourneys/ Documents/SaferJourneyStrategy.pdf

We have made changes to the wording and way data is presented in these briefing notes to reflect and emphasize the connections to the new strategy. In particular we have included more tables showing age distribution as problems with the safety of young drivers as a particular focus of Safer Journeys.

We have also prepared a table on the following page which shows the areas of "high concern" under Safer Journeys 2020 strategy.

This table allows some relative comparison of Safer Journeys priorities across the local bodies in the area covered by the Auckland NZTA Office.

AREAS OF CONCERN WE WILL ADDRESS	WHERE WE WILL TAKE ACTION ACROSS THE SAFE SYSTEM			
	SAFE ROADS AND ROAD- SIDES	SAFE SPEEDS	SAFE VEHICLE	SAFE ROAD S USE
Areas of high concern				
Reducing alcohol/drug impaired driving			1	1
Increasing the safety of young drivers	1	1	1	1
Safe roads and roadsides	>			
Safe speeds	1	1	1	
Increasing the safety of motorcycling	1	1	1	1
Areas of medium conce	rn			
Improving the safety of the light vehicle fleet			1	1
Safe walking and cycling	1	1	1	1
Improving the safety of heavy vehicles	1	1	1	1
Reducing the impact of fatigue	1	1	1	1
Addressing distraction	1		1	1
Reducing the impact of high risk drivers		1	1	1
Areas of continued and	emergir	g focus		
Increasing the level of restraint use			1	1
Increasing the safety of older New Zealanders	1	1	1	1

Table source: Ministry of Transport 2020 Safer Journeys

would be focussed on one or two of the four Safe System areas.

# Status of the areas of "high concern" from Safer Journeys 2020 for the Northland and Auckland Regions 2005 to 2009

(table below refers only to fatal and serious crashes except for the "intersection" column for reasons of sample size and includes local roads as well as State Highways)

Safer Journeys area of concern	Reducing alcohol and drug impaired driving	Increase the safety of young drivers	Sa	Safer roads and roadsides			Increasing the safety of motorcycling
Measure	Percentage of fatal and serious crashes with this factor	Percentage of fatal and serious crashes with at fault drivers aged 24 years or less	Percentage of fatal and serious crashes with an object struck	Number of urban intersections with three or more injury crashes in the last five years	Number of rural intersections with three or more injury crashes in the last five years	Percentage of fatal and serious crashes with this factor	Percentage of fatal and serious crashes involving a motorcyclist
Far North District	31	32	53	3	5	30	13
Kaipara District	28	38	63	3	1	26	13
Whangarei District	29	42	51	19	6	30	15
Rodney District	29	32	53	13	13	24	20
North Shore City	26	36	33	113	2	15	17
Waitakere City	27	34	41	93	6	27	16
Auckland City	24	32	29	345	12	16	19
Manukau City	33	42	40	158	17	29	13
Papakura District	22	34	46	23	4	20	21
Franklin District	25	28	53	8	10	26	18
Northland Region	30	37	54	25	12	29	14
Auckland Region	27	35	37	753	64	22	17
New Zealand	23	34	45	1938	320	23	18

# Northland Region overview

In 2009 on local roads in the Northland Region there were 252 injury crashes and 613 non-injury crashes. In addition on State Highways in Northland there were 219 injury crashes and 430 non-injury crashes.

The table below shows the number of injuries resulting from the 471 injury crashes by rural or urban areas (rural is defined as an area with a speed limit of 80km/h or more).

### Casualties by urban / rural 2009

	Fatalities	Serious injuries	Minor injuries	Total	
Rural	29	81	338	448	
Urban	6	22	200	228	
Total	35	103	538	676	

Fatal and serious crashes in Northland have remained at around the same levels for the last decade. Minor injury crashes rose sharply in 2003, attributed to a previous poor reporting rate and have remained at much the same levels ever since.

The percentage of fatal and serious crashes involving speed or alcohol are well above peer\* values.

While not an issue in this note it is worth mentioning that "fatigue" related fatal and serious crashes are a little more prevalent in the region than both peer and all New Zealand values.

#### Crash trands in Northland Region

Year	Fatal crashes	Serious crashes	Minor crashes	Total crashes
2000	35	85	159	279
2001	23	92	161	276
2002	31	101	225	357
2003	31	90	390	511
2004	23	122	390	535
2005	22	108	366	496
2006	30	100	401	531
2007	28	116	408	552
2008	27	107	361	495
2009	31	84	356	471

<sup>\* &</sup>quot;Peer" in this report refers to other regional councils in New Zealand that do not contain a major city.

Crash characteristics 2005 to 2009				
Crash type or contributory cause	Percentage fatal and serious crashes of this type or contributory cause	Percentage <b>all</b> injury crashes of this type or contributory cause		
Alcohol related	30	21		
Speed related	29	24		
At bends	55	49		
Road factor re- lated	18	19		
Youth (at fault aged 24 and under)	37	36		
Night	39	33		

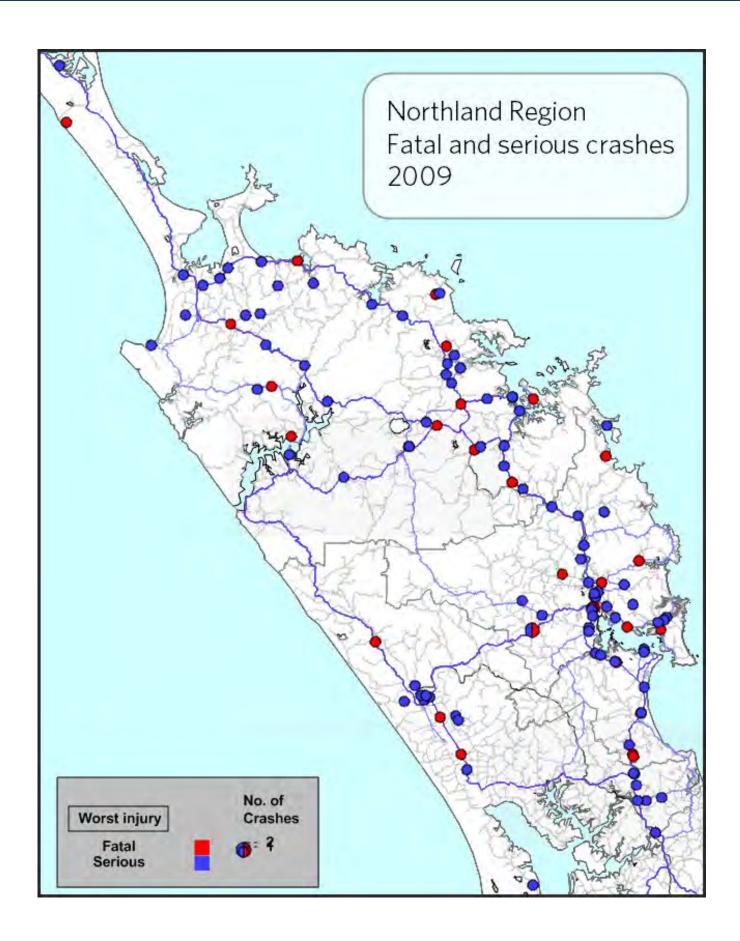
Further information about the 1369 injury and 3149 non-injury crashes on **local** roads in the Northland Region 2005 to 2009:

- 60 deaths, 334 serious injuries and 1491 minor injuries
- Worst month December, best September
- Worst day Friday, best Monday
- 26 percent on wet roads
- 32 percent at night
- 32 percent at intersections
- 2748 roadside objects struck \*
- Most represented five year age block in at fault drivers in injury crashes: 15 to 19 years (25 percent of at fault drivers)
- Social cost of crashes in 2009 \$134.3m

Further information about the 1176 injury and 2030 non-injury crashes on **State Highways** in the Northland Region 2005 to 2009:

- 87 deaths, 319 serious injuries and 1365 minor injuries
- Worst month December, best October
- Worst day Friday, best Monday
- 33 percent on wet roads
- 32 percent at night
- 26 percent at intersections
- 2131 roadside objects struck \*
- Most represented five year age block in at fault drivers in injury crashes: 15 to 19 and 20 to 24 years (equal)

<sup>\*</sup> It needs to be noted that if a vehicle hits the same type of object more than once it is only counted in CAS once.



### Alcohol

Alcohol affects the way people drive. Studies show that the risk of being involved in a crash increases rapidly as a driver's blood alcohol level rises.

A driver over the legal limit (80mg of alcohol per 100ml of blood) is sixteen times more likely to be involved in a fatal crash than a sober driver.

In the Northland Region, alcohol was a factor in 30 percent fatal and serious crashes and 21 percent of injury crashes.

#### Number of alcohol related injury crashes

Crash year	Open road	Urban road	Total
2005	73	30	103
2006	85	33	118
2007	80	34	114
2008	71	29	100
2009	64	36	100
Total	373	162	535

(Open road is classified as any area with a speed limit of 80km/hr or more)

Age groups of at fault drivers in alcohol related injury crashes 2005 to 2009 and 25 years ago (prior to lowering the drinking age)

Age group	Percentage of drivers in this age group 2005 to 2009	Percentage of drivers in this age group 1980 to 1984
15-19	22	22
20-24	22	31
25-29	10	15
30-34	11	9
35-39	9	7
40-44	9	5
45-49	7	3
50-54	4	2
55-59	3	2
60-64	2	2
65-69	1	1
70-74	0	0
75+	1	0

It is interesting to note the change in age patterns of those choosing to drink and crash. There has been a marked shift from alcohol related crashes being very heavily weighted to young drivers to a much broader spread. Twenty-five years ago 68 percent of at fault drivers were aged under 30. Today this is 54 percent. So while very young people are targeted for their binge drinking culture, which may manifest in other health and law issues, in Northland, it has not translated into an increased proportion in youth alcohol related crashes.

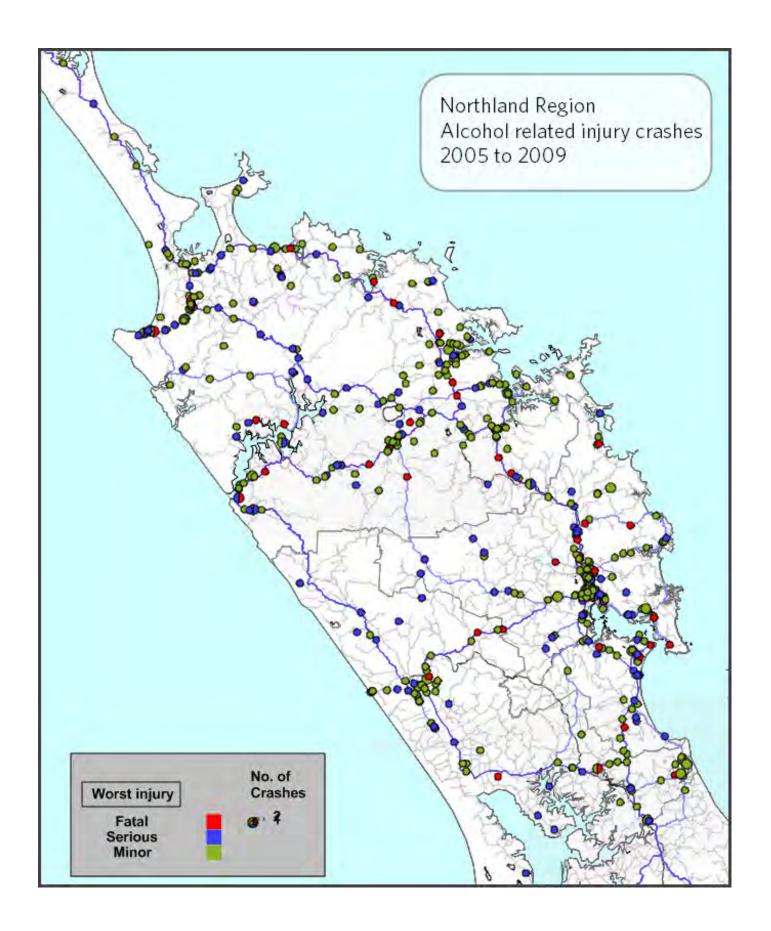
Although it does need to be noted that the number of alcohol related injury crashes has increased from 418 in five years 25 years ago to 535 in the last five years.

Further information about the 345 alcohol related injury crashes on **local** roads in the Northland Region 2005 to 2009:

- 27 deaths, 118 serious injuries and 368 minor injuries
- 77 percent of at fault drivers were male
- Most common crash type "lost control at a bend" (244 crashes)
- 41 percent driving too fast for the conditions
- 17 percent at intersections
- 36 percent urban
- 67 percent night time
- Worst three hour time period 6pm to 9pm
- Worst day Saturday, best Monday
- Number of roadside objects struck, 364

Further information about the 190 alcohol related injury crashes on **State Highways** in the Northland Region 2005 to 2009:

- 24 deaths, 63 serious injuries and 193 minor injuries
- 77 percent of at fault drivers were male
- Most common crash type "lost control at a bend" (114 crashes)
- 39 percent driving too fast for the conditions
- 14 percent at intersections
- 20 percent urban
- 29 percent night time
- Worst three hour time period, midnight to 3am
- Worst day Saturday, best Monday
- Number of roadside objects struck, 202



# Speed

Nationally, speed is one of the major contributing factors to road crashes. Reducing speeds is an important road safety goal for road safety 2020 as it was for 2010. Excessive speed increases the likelihood of a crash occurring by reducing the time available for drivers to respond to situations and it leads to more serious injuries.

Between 2005 and 2009 twenty-four percent of injury crashes in Northland Region involved travelling too fast for the conditions.

Speed related injury crashes					
	2005	2006	2007	2008	2009
Rural	100	98	102	105	82
Urban	19	31	26	22	37
Total	119	129	128	127	119

Speed related crashes in CAS are not crashes where the driver was exceeding the posted speed limit (although that may also be the case) but are crashes where in the opinion of the reporting Police Officer the driver was travelling too fast for the prevailing conditions.

Certainly getting the message through that the posted speed limit is a maximum, but not necessarily a safe speed for every bend, crest, dip or isolated development (or driver) is the key to lowering the injury rate.

Local bodies and highway managers can do their part by making sure limits are reasonable, comply with the Speed Limits Rule and are adequately signposted.

Temporary speed limits at road works in particular need to be better monitored to make sure that they are reasonable and only in place when hazards exist.

The poor level of speed compliance at road works is almost certainly motorists reaction to decades of poor and often unreasonable posting of temporary limits.

The Police can do their part by using CAS crash data to put special emphasis where there is demonstrated risk. In this way here is a better chance that drivers will accept that the enforcement is not simply "revenue gathering".

The broad motorist acceptance of the lowered tolerance near schools is evidence that connecting enforcement to risk or perceived risk works.

The map on the following page shows the locations of injury speed related crashes in Northland Region.

# Age group and gender of at fault drivers in speed related injury crashes 2005 to 2009

Age group	Male	Female	Total
15-19 years *	152	46	198
20 - 24	86	39	125
25 - 29	31	11	42
30 - 39	83	35	118
40 - 49	60	14	74
50 - 59	26	6	32
60 - 69	12	1	13
70+	7	2	9
Total	457	154	611

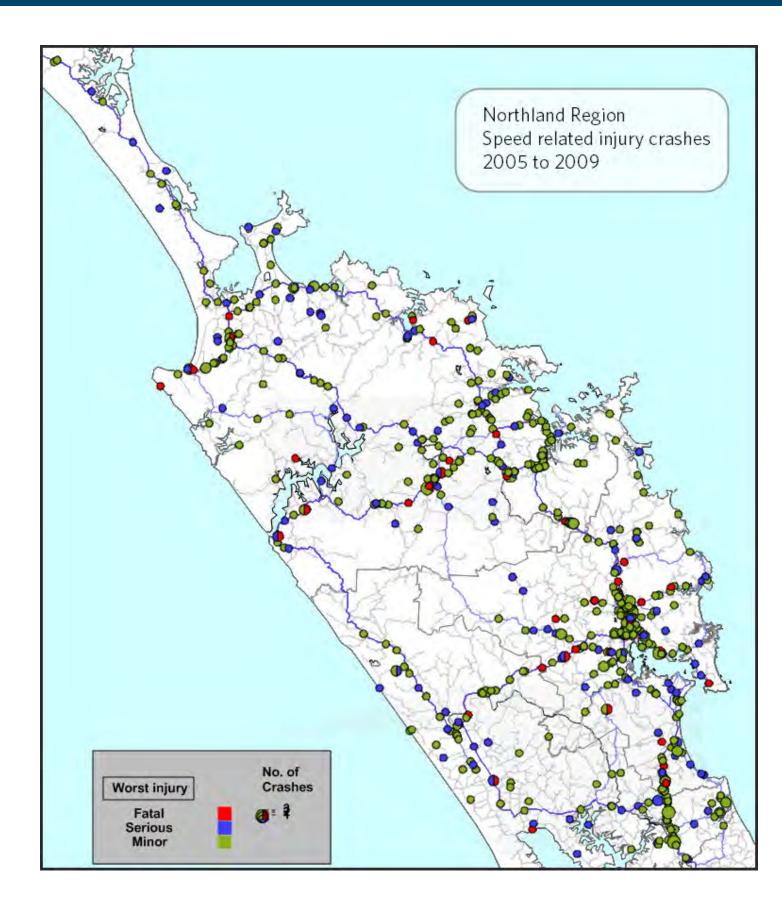
<sup>\*</sup> note age ranges are not equal

Further information about the 378 speed related injury crashes on **local** roads in the Northland Region 2005 to 2009:

- 29 deaths, 126 serious injuries and 440 minor injuries
- Most common crash type, "lost control at a bend" (299 crashes)
- 32 percent wet road
- 44 percent night time
- 38 percent involve alcohol as a contributory cause
- Worst month January, best November
- Worst three hour time period, 6pm to 9pm

Further information about the 244 speed related injury crashes on **State Highways** in the Northland Region 2005 to 2009:

- 22 deaths, 68 serious injuries and 283 minor injuries
- Most common crash type "lost control at a bend" (191 crashes)
- 45 percent wet road
- 45 percent night time
- 30 percent involve alcohol as a contributory cause
- Worst month December, best July
- Worst three hour time period, 3pm to 6pm



### Bends

Between 2005 and 2009 forty-nine percent of all injury crashes in the Northland Region were loss of control or head on bends.

### Injury crashes at bends 2005 to 2009

Crash year	Fatal crashes	Serious crashes	Minor crashes	Total
2005	12	58	157	227
2006	17	53	208	278
2007	13	65	206	284
2008	13	59	161	233
2009	21	49	160	230
Total	76	284	892	1,252

Bend related injury crashes in Northland are showing no real sign of being on the decline with overall numbers remaining relatively static over the last five years.

Young drivers are often at fault in bend related crashes with 41 percent of at fault drivers being aged 24 and under.

# Age group and gender of at fault drivers in bend related injury crashes 2005 to 2009

Age group	Female	Male	Total
15 to 19	68	203	271
20 to 24	73	150	223
25 to 29	30	67	97
30 to 34	32	74	106
35 to 39	41	67	108
40 to 44	28	72	100
45 to 49	25	63	88
50 to 54	18	43	61
55 to 59	14	38	52
60 to 64	15	24	39
65 to 69	6	21	27
70 to 74	7	11	18
75+	7	8	15
Total	364	841	1205

After drivers lose control their vehicles often crash into roadside hazards such as ditches, banks, poles or trees. Hitting these objects can result in a relatively minor offroad event turning into something far more serious.

The most common roadside hazards struck in injury loss of control or head on crashes on bends in Northland were cliffs and banks (274), ditches (250), fences (216), trees (175) and poles (90) from a total of 1238 objects struck.

It is interesting to note in the bullet points below that alcohol and speed seem far more prevalent as contributing factors in crashes on local roads than State Highways. This could suggest drivers see local roads as the soft option in regards to probable enforcement intervention.

Some redistribution of alcohol check points and speed enforcement may be worth considering.

Further information about the 694 injury loss of control or head on crashes on bends on **local** roads in the Northland Region 2005 to 2009:

- 38 deaths, 202 serious injuries and 776 minor injuries
- 71 percent of at fault drivers were male
- Most common crash type "loss of control turning right" (318 crashes)
- 35 percent of crashes involved alcohol
- 43 percent of crashes involved speed too fast for the conditions
- Worst month December, best May
- Worst day Saturday, best Thursday
- Worst three hour time period 6pm to 9pm

Further information about the 558 injury loss of control or head on crashes on bends on **State Highways** in the Northland Region 2005 to 2009:

- 45 deaths, 170 serious injuries and 629 minor injuries
- 67 percent of at fault drivers were male
- Most common crash type "loss of control turning right" (243 crashes)
- 20 percent of crashes involved alcohol
- 34 percent of crashes involved speed too fast for the conditions
- Worst month January, best July
- Worst day Saturday, best Monday and Wednesday
- Worst three hour time period, 3pm to 6pm

### Road Factors - including roadside hazards

A safe road environment includes appropriate geometric design standards, good delineation, adequate surface skid resistance and a roadside free of unforgiving hazards.

Safer Journeys places "Safer Roads and Roadsides" as one of the five areas of "High concern".

Between 2005 and 2009 in Northland Region "road factors" were a contributing factor in 18 percent of fatal and serious crashes and 19 percent of injury crashes. Additionally in Northland Region between 2005 and 2009 fifty-four percent of all fatal and serious crashes and 53 percent of injury crashes involved roadside hazards being struck.

#### 106 102 71 56 88 Rural 17 9 7 13 16 Urban 63 101 122 119 80 Total

Roadside hazards normally contribute to the overall crash outcome by increasing injury severity but can in themselves be a contributory factor in a crash. For example occupants in an errant vehicle striking a large tree close to the road edge are likely to sustain worse injuries than if the tree was not present. If the same tree had low branches and was located at an intersection it could also contribute to a lack of visibility. It needs to be noted that if a vehicle hits the same type of object more than once it is only counted in CAS once.

Types of road factors in injury crashes			
Road factor type 2005 to 2009	Local roads	State Highways	
Slippery road*	128	166	
Road surface in poor condition	105	65	
Road obstructed	10	8	
Visibility limited	44	25	
Signs or signals (needed or faulty)	5	6	
Markings (needed or faulty)	3	0	
Street lighting	3	1	

<sup>\*</sup> note that NZTA does not assume that a road that is "wet" is necessarily "slippery". This factor is only added to CAS if the attending Police Officer specifically mentions a "slippery road".

# Most common types of hazard struck - all injury crashes in Northland 2005 to 2009

Type of hazard	Number of times hazard struck		
Ditch	398		
Cliff or bank	344		
Fence	300		
Post or pole	138		
Tree	218		
Parked vehicle	59		

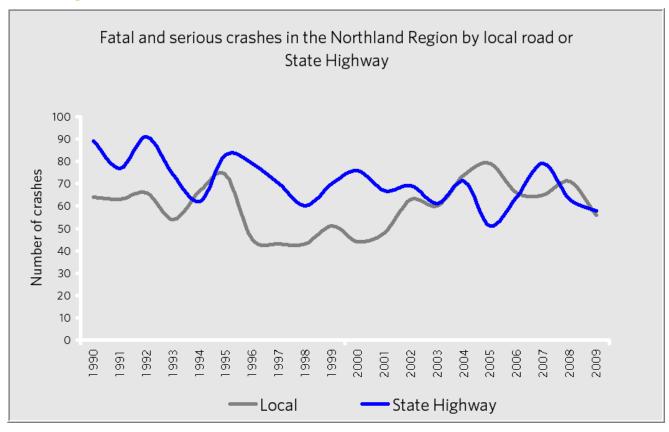
Further information about the 253 road factor related injury crashes on **local** roads in the Northland Region 2005 to 2009:

- 10 deaths, 62 serious injuries and 280 minor injuries
- Most common crash type "loss of control at a bend" (174 crashes)
- 14 percent at intersections
- 41 percent wet road
- 28 percent night time
- Most common at fault driver age group,
   15 to 19 years (23 percent of at fault drivers)
- Worst month January, best September

Further information about the 232 road factor related injury crashes on **State Highways** in the Northland Region 2005 to 2009:

- 16 deaths, 54 serious injuries and 286 minor injuries
- Most common crash type "loss of control at a bend" (154 crashes)
- 7 percent at intersections
- 63 percent wet road
- 27 percent night time
- Most common at fault driver age group,
   15 to 19 years (15 percent of at fault drivers)
- Worst month December, best May

# Looking back—the last two decades ....



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